# Collier Metropolitan Planning Organization Board of County Commission Chambers Collier County Government Center 3299 Tamiami Trail East, 3rd Floor Naples, FL 34112 May 13, 2022 9:30 a.m. \*\*HYBRID REMOTE – IN-PERSON AND VIRTUALLY VIA ZOOM

# 1. CALL TO ORDER

MPO Chair Perry called the meeting to order at approximately 9:30 a.m.

# 2. ROLL CALL

Ms. Otero called roll and confirmed a quorum was present in the room.

# Members Present (in BCC Chambers)

Council Member Paul Perry, City of Naples, Chair Commissioner Penny Taylor, Collier County BCC District 4 Commissioner William L. McDaniel, Jr., District 5 Commissioner Rick LoCastro, Collier County BCC District 1 Council Member Tony Pernas, Everglades City Commissioner Burt Saunders, Collier County BCC District 3 Council Member Greg Folley, City of Marco Island, Vice-Chair

# **Members Absent**

Council Member Ted Blankenship, City of Naples Commissioner Andy Solis, Collier County BCC District 2

# **MPO Staff**

Anne McLaughlin, Executive Director Brandy Otero, Principal Planner Scott Philips, Principal Planner

# **FDOT**

Wayne Gaither, Manager, District 1 Southwest Area Office (SWAO) Victoria Peters, Community Liaison David Agacinski, FDOT District 1 SUNTrail Coordinator

# **Others Present**

Trinity Scott, Department Head, Transportation Management Services Department Nelson Galeano, Transportation Planning Manager, Transportation Planning Michelle Arnold, Collier County PTNE Scott Teach, Deputy County Attorney Anthony Matonti, BPAC Chair Michael Tisch, Collier County Transportation Services Management Department Lorraine Lantz, Collier County Transportation Planning Sarah Chelnik, Naples Park homeowner Zoom Participants Jim Jacobs, Naples Park resident Marsha Oenick, President, Naples Park Area Association

# **3. PLEDGE OF ALLEGIANCE**

MPO Chair Perry led the Pledge of Allegiance.

#### 4. APPROVAL OF THE AGENDA, PREVIOUS MINUTES AND CONSENT ITEMS

4.A. April 8, 2022 Meeting Minutes

#### 4B. Review and Approval of Updated LCB Bylaws

#### 4C. Approve Amendment 2 to the Public Transit Grant Agreement (G1V40)

**Commissioner McDaniel** moved to approve the Agenda, Previous Minutes, and Consent Items. **Council Member Folley** seconded. Passed unanimously.

# 5. PUBLIC COMMENTS FOR ITEMS NOT ON THE AGENDA

None.

#### 6. AGENCY UPDATES

#### 6.A. FDOT

**Ms. Peters:** SR 82/SR 29 project final walk through May 19, 2022; anticipated project completion June 2022. Outstanding items include installing traffic monitoring loops, addressing minor punch list items. Directional arrows and signs installed after receiving comments from Immokalee Community Redevelopment Area (CRA). Final section SR 82 from Hendry County Line to Gator Slough let date April 22, 2023. Completion date to be determined. Anticipated completion date for Westclox Road/SR 29 signal project June 2022.

I-75 SW Connect Study / South Corridor Masterplan from CR 951 in Collier County to Bayshore in Lee County status - analysis complete, study team evaluating alternatives including widening/adding lanes, managed lanes, modifying existing interchanges, evaluating need for new interchanges. Public outreach anticipated Fall of 2022, draft Masterplan expected December 2022.

Old 41 PD&E Study - in-person public workshop held April 14<sup>th</sup>, virtual workshop held April 19th. FDOT will present PD&E findings at upcoming Collier MPO, Collier BCC, Bonita Springs City Council, Lee MPO, and Lee County BCC Meetings.

The FDOT District 1 Planning Studio hosting Speed Management Workshop June 14th from 8:30 am to 4:30 pm at SWAO in Ft Meyers.

**Commissioner LoCastro:** sending comments about traffic congestion created by FDOT maintenance team when they shut down a lane during rush hour - anything that can be done is appreciated.

Ms. Peters: future work will be done at night.

**Commissioner McDaniel:** County has had success doing night maintenance, reducing rush hour congestion, timing important to reduce congestion caused by maintenance work during rush hour.

**Council Member Folley:** how is planning and design work for I-75 / SR 951 interchange coming along?

Ms. Peters: design/build will start July 2022. Project updates will be provided to Board as project advances.

**Commissioner Saunders:** recent BCC meeting discussions about noise from 951. State Senator Passidomo commissioned Office of Program Policy Analysis and Government Accountability (OPPAGA) to study noise issue, report due this Fall. Does FDOT get involved with noise mitigation studies? If there's noise problem on state road, can we request FDOT to conduct noise study?

Ms. Peters: needs to check on process and will follow up with Commissioner Saunders.

# 6.B. MPO EXECUTIVE DIRECTOR

None.

#### 7. COMMITTEE CHAIR REPORTS

# 7.A. CITIZENS ADVISORY COMMITTEE (CAC)

#### 7.A.1. Citizens Advisory Committee Chair Report

Chair not present, report in agenda packet.

# 7.B. TECHNICAL ADVISORY COMMITTEE (TAC)

#### 7.B.1. Technical Advisory Committee Chair Report

Chair present for questions, report in agenda packet.

# 7.C. BICYCLE PEDESTRIAN ADVISORY COMMITTEE (BPAC)

# 7.C.1. Bicycle and Pedestrian Advisory Committee Chair Report

**Mr. Matonti:** BPAC asked FDOT to report on work being done at US 41/Golden Gate; appointed Ms. Dana Fendrick to Congestion Management Committee; endorsed MPO's proposed SUN Trail alignment. Committee received presentations from FDOT on Everglades City Sidewalk and Oasis Visitor Center projects, and County Attorney's Office on Sunshine Laws.

# 7.D. CONGESTION MANAGEMENT COMMITTEE (CMC)

# 7.D.1. Congestion Management Committee Chair Report

No meeting held this month.

# 7.E. LOCAL COORDINATING BOARD (LCB)

#### 7.E.1. Local Coordinating Board Chair Report

Chair report in agenda packet. Ms. Otero can answer questions.

#### 8. REGULAR BOARD ACTION (ROLL CALL REQUIRED)

None.

# 9. REGULAR BOARD ACTION (NO ROLL CALL)

# 9.A. Approval of the Fiscal Year 2022/23 Transportation Disadvantaged (TD) Planning Grant and Resolution

**Ms. Otero:** requesting Board approval of FY 2022-23 Transportation Disadvantaged grant in amount of \$27,954. Funds used to support Annual Transportation Disadvantaged Service Plan, staff support for Local Coordination Board (LCB), annual review of LCB by-laws and training. Application and resolution must be submitted by July 1.

**Commissioner McDaniel** moved to approve the TD Planning Grant & Authorizing Resolution **Commissioner LoCastro** seconded. Passed unanimously.

# 9.B. Approval of the PTGA for Federal Transit Administration (FTA) 5305 (d) Funding

**Ms. Otero:** requesting Board approval of FY 2022 PTGA for FTA 5305 funds. Funds used to support MPO work and studies identified in Unified Planning Work Program (UPWP). Total award is \$124,715, match not required. TAC and CAC endorsed application at their last meeting. Agreement effective upon execution and expires in 2024. FDOT requires authorizing resolution and Lobbying Certificate be approved with agreement.

**Commissioner McDaniel** moved to approve the Public Transit Grant Agreement (PTGA), authorizing resolution and grant forms. **Commissioner LoCastro** seconded. Passed unanimously.

# 9.C. Approve the FY2022/23-2023/24 Unified Planning Work Program (UPWP) and MPO Agreement

**Ms. Otero:** This is final FY 22/23-23/24 UPWP, has been endorsed by TAC and CAC. Revisions made since Board reviewed draft in April include updates to project grant numbers, Planning (PL), Transportation Disadvantaged (TD) and SU Box allocations, soft match language, adding comments from FHWA. SU funds reduced by \$100K in FY 2023 and \$100K in FY 2024 in coordination with FDOT in order to roll funds over to MPO in 2024/25-2025/26 UPWP cycle. Reduction in funds does not substantially impact program. Change made after agenda packet distributed moves \$8,000 from line 6 to line 8 in Table 4. Does not change total budget. MPO received updated allocation from TD Trust - increased MPO's total FY 2022 TD Trust allocation to \$27,954.

MPO Agreement required to receive funding. Becomes effective July 1, 2022. FDOT requires a resolution approving UPWP and MPO Agreement.

*Commissioner Saunders* motioned to approve the FY 22/23-23/24 UPWP, the MPO Agreement and authorizing resolution. *Commissioner Taylor* seconded. Passed unanimously.

# 9.D. Approve Updated Shared-Use Non-motorized (SUN) Trail Alignment for the Florida Greenways and Trails System Map

**Ms. McLaughlin:** Florida Department of Environmental Protection, Office of Greenways and Trails (OGT) updating Florida Greenways and Trails System Plan and maps. Last update was 2018, just before MPO adopted Bike and Pedestrian Master Plan (BPMP) in 2019. Purpose of submitting update is to tap into SUN Trail funding when opportunities arise. BPAC, TAC, and CAC endorsed proposed alignment and MPO staff supports it. Deadline to submit is May 31st.

MPO coordinated with Naples Pathway Coalition (NPC) and FDOT to ensure consistency between BPMP's proposed revisions and NPC's Paradise Coast Trail Feasibility Study recommendations. Described proposed alignment noting where shared use path would be integrated into roadway corridors during planning stage, that available right-of-way (ROW) would probably limit width to 10'; best opportunity for SUN Trail funding is within Florida Power and Light (FPL) corridor adjacent to Livingston Rd where 12'wide shared use path can be accommodated. Minor adjustments to alignment can be made during future design of segments.

**Commissioner Taylor:** Is County ok legally and safety wise where proposed pathway will be less than 12' wide?

**Ms. McLaughlin:** SUN Trail requires 12'-wide path within a greenway for funding eligibility. Exceptions may be granted to reduce width due to ROW restrictions, but only on limited basis. Trail segments incorporated into roadway ROW unlikely to meet funding criteria.

**Commissioner Taylor:** Is 10' width in accord with local standards?

**Ms. Scott**: Yes. County follows Florida Greenbook's design standards for any pathway it designs. FDOT funded projects must follow FDOT's standards. Variances may be allowed due to right-of-way constraints.

Commissioner McDaniel: Will minimum 12'-wide trail require County to widen existing trails?

Ms. Scott: No.

There being no members of the public registered to speak, MPO Chair Perry called for motion.

*Commissioner Taylor* motioned to approve the Updated SUN Trail Alignment. *Council Member Folley* seconded. Passed unanimously

# **10. PRESENTATIONS (MAY REQUIRE BOARD ACTION)**

#### 10.A. Everglades City Copeland Ave Sidewalk & SR 90 at Oasis Visitor Center Project

**Mr. Agacinski:** Gave presentation included in agenda packet. Noted collaboration between MPO, FDOT, Collier County and Everglades City instrumental in advancing Copeland Avenue Sidewalk project to construction. Adds new 6'-wide sidewalk on south side of Copeland Avenue from Copeland Avenue/Broadway Avenue roundabout to existing sidewalk north of Chokoloskee Bay Bridge. Safety in construction zone will be maintained using temporary traffic barriers and controls and a temporary signal will be placed at each end of construction zone.

Regarding Oasis Visitor Center / SR 90 project - National Park Service is project applicant;

improves safety for vehicles turning into Visitor Center due to high-speeds on roadway; adds dedicated east-bound left turn lane and dedicated west-bound right turn lane with bicycle keyhole at Visitor Center entrance; 5'-wide shoulder on westbound lane will be maintained for cyclists. Work/Construction Zone signs will be posted 1-mile from entrance to provide advance warning of construction zone.

The two projects will be let as single package in June 2022. Construction to start in September 2022 and end in June 2023.

Ms. McLaughlin: thanked FDOT and Mr. Agacinski for their work on project.

#### 10.B. Draft 2022 Bike-Pedestrian Project Priorities

**Ms. McLaughlin:** Priorities result from 2021 Call for Projects. Projects meet eligibility criteria of MPO's 2019 Bike-Pedestrian Master Plan, were vetted then endorsed by BPAC in January 2022. Projects supported by community with exception of some opposition to Naples Park sidewalk projects.

**Ms. McLaughlin** gave presentation originally given to Naples Park community on January 20, 2022 [provided in agenda packet.] Described BPMP eligibility criteria and evaluation measures.

Mr. Tisch: continued presentation, describing project scope, data used to select locations, interagency collaboration, public outreach efforts and development schedule.

**Commissioner Taylor:** asked if plan is to add sidewalks to all of Naples Park?

Mr. Tisch: Yes.

**Commissioner Taylor:** Will you be coming back at later date to address streets not in existing plan?

**Ms. Scott:** The streets shown in red recently had stormwater and drainage improvements made, however the design work did not include flat space to add 5' sidewalk. Adding sidewalks to those streets would require new design and tearing up recently installed infrastructure. Sidewalks could be considered at future date. We received grant to add bike lane on  $111^{\text{th}}$  St., so that will be included.

**Council Member Folley:** Are there more accidents in this area than other areas? How does it compare with the other projects?

**Mr. Tisch:** Crash results in Naples Park are higher - may be due to size of community and narrow, 18' street width.

Council Member Folley: What is the nature of the opposition?

**Mr. Tisch:** have asked residents in opposition but no reasons were provided; they just do not want sidewalks.

**Ms. Scott:** Naples Park area has undergone several sidewalk studies beginning with Dover Kohl study; early studies preceded stormwater work, so sidewalks proposed on far side of drainage swales. Front yards are shallow and driveways often single-loaded. Residents did not want to lose parking space. Now able to move sidewalk closer to street, preserves more of front yard and parking space on driveways. County has committed to narrowing sidewalks to 5' rather than 6' standard width.

**Ms. McLaughlin:** informed Chair members of public attending virtually registered to speak on this item.

**Mr. Jacob:** Naples Park has second highest number of bike and ped accidents in Collier County. Fully supports project.

**Ms. Oenick:** The Naples Park Area Association (NPAA) has not taken a position but has worked with MPO and BPAC and supports the work they've done. A survey conducted by NPAA for BPAC had 245 respondents; showed that 77% of residents in Naples Park support the sidewalk projects. 100% of Naples Park residents will never come to an agreement, however safety in the area is important. Thanked the BPAC, MPO, and Ms. Scott and her staff for their work.

MPO Chair Perry: Is this the draft plan and final plan will come to Board in June?

Ms. McLaughlin: Yes.

**Commissioner Taylor:** Are Bayshore CRA plans being developed to narrow Bayshore Road? Would impact proposed sidewalk projects in Bayshore area; there is concern about safety on Bayshore Road.

Ms. McLaughlin: Projects on the list are in the Bayshore area and not specifically on Bayshore Road.

**Ms. Scott:** Bayshore CRA is conducting an area study that includes a multi-modal safety analysis; results will be incorporated into the Pathway Plan as appropriate.

Ms. McLaughlin: MPO will provide maps for the projects on the priority list for June meeting..

#### 10.C. Draft Transportation Regional Incentive Program (TRIP) Priorities

**Ms. McLaughlin:** Projects are vetted through the CMC, CAC and TAC; MPO works collaboratively with Lee MPO to develop list. Required match is 50% of total project cost. The region has received funding for a few projects and cost estimates are pending on a couple of County projects. Final list will be brought to the Board in June.

Commissioner McDaniel: Do funds require an agreement?

Ms. McLaughlin: Yes, agreement is between FDOT and local agency.

Commissioner McDaniel: What happens to project if match is short?

**Mr. Gaither:** Projects on TRIP list are evaluated and ranked by FDOT and are funded from top ranked project down.

**Ms. Scott:** County works with Lee MPO to ensure funding that comes to the area remain in the area by collaborating to develop solutions.

Commissioner McDaniel: Board needs to hear from staff to make sure match is budgeted.

**Ms. Scott:** County staff work with the Capital Improvement Program (CIP) to ensure funds are available; projects are prioritized on 5- year schedule to ensure Collier County has projects ready to go to if funding from other areas becomes available.

**Commissioner LoCastro:** What office is responsible for the TRIP fund?

**Ms. Scott:** Collier County Transportation Management manages the process; works with Lee MPO to identify projects.

**Commissioner LoCastro:** commended Ms. Scott and her team on how well Collier County has done in the TRIP program to receive funds and advance projects.

# 10.D. Draft 2022 Transit Priorities

**Ms. Otero:** Each year Collier Area Transit (CAT) provides list of Transit Priorities that are identified in Transit Asset Management Plan targets, are consistent with Park and Ride Study, Transit Development Plan and the 2045 LRTP. This is the draft list, final list will be brought back in June.

# 10.E. Draft FY 2023-2027 Transportation Improvement Program (TIP)

**Ms. McLaughlin:** Gave presentation provided in agenda packet. Draft TIP is based on April 22<sup>nd</sup> download from FDOT. Part One is Narrative and Project Sheets; Part 2 contains required documentation to ensure meet federal and state requirements. Funding fluctuates from TIP to TIP; transportation equity reports on how the MPO is achieving its goals to enhance access in underserved communities in the region.

# Commissioner Taylor: Define regional.

**Ms. McLaughlin:** the MPO's planning area/jurisdiction. [continuing presentation] The low balances in the SU Box in this TIP is due to the number of projects advancing to construction and escalating construction costs. The MPO tries to maintain a \$500,000 cushion to cover cost overruns. With new grant programs in Bipartisan Infrastructure Law (BIL) and higher SU appropriation, should see an increase in available SU funding during new fiscal year. Regarding new discretionary grant programs - will notify agency staff when relevant Notice of Funding Opportunities (NOFOs) are issued.

**Commissioner LoCastro:** Are there grant programs for sidewalks?

**Ms. McLaughlin:** The Safe Streets for All (SS4A) program is a new program. Sidewalks are likely to be included as part of a larger, more complex project.

MPO Chair Perry: How do we prioritize bridge repairs in the County?

**Ms. Scott:** FDOT annually inspects all publicly owned bridges in the County and provides the County with that report. While many of the bridges in Collier County are functionally obsolete, they are in good operating condition. Currently eleven bridges in the County are being replaced.

**MPO Chair Perry:** If a bridge is determined to be functionally obsolete, that does not necessarily mean the bridge has structural integrity problems, correct?

**Ms. Scott:** Yes, functional obsolescence does not mean the bridge has structural integrity issues. The County addresses all structural deficiencies when identified.

MPO Chair Perry: Will this item come back at the next meeting?

Ms. McLaughlin: Yes, it will.

#### **11. DISTRIBUTION ITEMS**

None.

#### **12. MEMBER COMMENTS**

**Commissioner LoCastro:** is working with County to better understand process to add sidewalks to project lists and noted District 1 has a number of sidewalk needs.

#### **13. NEXT MEETING DATE**

Next Meeting Date – June 10, 2022 - 9:30 a.m. Board of County Commissioners Chambers, 3299 Tamiami Trail East, Naples, FL 34112

# 14. ADJOURN

There being no further business, MPO Chair Perry adjourned the meeting at 11:13 a.m.