

**Collier Metropolitan Planning Organization
Board of County Commission Chambers
Collier County Government Center
3299 Tamiami Trail East, 3rd Floor
Naples, FL 34112
April 8, 2022
9:30 a.m.**

****HYBRID REMOTE – IN-PERSON AND VIRTUALLY VIA ZOOM**

1. CALL TO ORDER

MPO Chair Perry called the meeting to order at approximately 9:30 a.m.

2. ROLL CALL

Ms. Otero called roll and confirmed a quorum was present in the room.

Ms. McLaughlin: the Board must vote to allow members to participate remotely due to extenuating circumstances.

Commissioner Taylor moved to allow Commissioner Solis, Commissioner Saunders, and Council Member Folley to participate remotely. Commissioner McDaniel seconded. Carried unanimously.

Members Present (in BCC Chambers)

Council Member Paul Perry, City of Naples, Chair
Commissioner Penny Taylor, Collier County BCC District 4
Commissioner William L. McDaniel, Jr., District 5
Council Member Ted Blankenship, City of Naples
Commissioner Rick LoCastro, Collier County BCC District 1
Council Member Tony Pernas, Everglades City

Members Participating Remotely

Commissioner Burt Saunders, Collier County BCC District 3 (telephone)
Commissioner Andy Solis, Collier County BCC District 2 (Zoom)
Council Member Greg Folley, City of Marco Island, Vice-Chair (Zoom)

Members Absent

None

MPO Staff

Anne McLaughlin, Executive Director
Brandy Otero, Principal Planner
Scott Philips, Principal Planner

FDOT

L. K. Nandam, District 1 Secretary
Wayne Gaither, Manager, Southwest Area Office (SWAO)
Victoria Peters, Community Liaison

Others Present

Trinity Scott, Department Head, Transportation Management Services Department
Nelson Galeano, Transportation Planning Manager, Transportation Management Services Department

Danielle Bates, Operations Analyst, Collier County Transportation Management Services Department
Michelle Arnold, Collier County PTNE
Scott Teach, Deputy County Attorney
Anthony Matonti, BPAC Chair
Ian Debnam, Benesch
Wally Blain, Benesch (virtually via Zoom)
Lorraine Lantz, Collier County Transportation Planning (virtually via Zoom)

3. PLEDGE OF ALLEGIANCE

MPO Chair Perry led the Pledge of Allegiance.

4. APPROVAL OF THE AGENDA, PREVIOUS MINUTES AND CONSENT ITEMS

4.A. February 11, 2022 Meeting Minutes

4.B. Recommendation to approve an Assumption Agreement assigning all rights, duties and benefits, and obligations to Alfred Benesch & Company concerning Agreement No. 18-7432-MP “Professional Services Library- Metropolitan Planning General Planning Services Category.”

Commissioner Taylor moved to approve the Agenda, Previous Minutes and Consent Items. Commissioner LoCastro seconded. Passed unanimously.

5. PUBLIC COMMENTS FOR ITEMS NOT ON THE AGENDA

None.

6. AGENCY UPDATES

6.A. FDOT

Ms. Peters: Congratulated MPO staff on the low-risk determination for the annual FDOT/MPO Joint Certification Review. Update on I-75 Southwest Connect studies - the Master Plan extends from CR 951 in Collier County, north to Bayshore Dr in Lee County; traffic analysis completed; considering managed lanes, modifying existing, or adding new interchanges; anticipate draft plan sometime in the Fall with public meetings. Alternatives for Old 41 Project Development and Environmental (PD&E) study public meeting: April 14th at 5pm in-person at the Bonita Recreation Center or can register for virtual meeting on April 19th. Purpose to evaluate proposed improvements and alleviate projected congestion. District 1 wants to work on fixing safety and advancing Complete Streets. Safe System workshop, target audience staff and elected officials, scheduled for June 14 8:30-4, FDOT Southwest Area Office (SWAO) on Daniels Parkway.

Secretary Nandam: Governor DeSantis announced new Secretary of Transportation, Jared Perdue, currently District 5 Secretary, effective starting today. Assistant Secretary of Engineering is Bill Wards, previously Chief Engineer. Jared’s philosophy is collaborating with communities and partners. Federal Bipartisan Infrastructure Law – 35% more for formula funds allocated to the state, but FDOT hasn’t received allocations yet for District and MPOs. \$1.5 Billion revenue increase expected, but seeing a lot of cost increases in supplies and labor force; estimates are going up about 20%, will have big impact going forward. Scheduled for April 12th, in Ft. Myers, statewide Strategic Rail and Transit listening

session, encourage attendance. Department is reevaluating its role in public transit and rail and wants input from local communities; developing statewide passenger rail plan; has always been a responsibility but Department hasn't taken aggressive role in the past. Working on a statewide transit plan. Maximize connection to communities, great for promoting alternative options. Held first listening session two days ago in Lakeland; planning statewide webinar to let everyone know what came out of the listening sessions. Regarding 1-75 study - working on preserving multimodal connections between Collier and Lee Counties.

Council Member Pernas: Questioned why project to widen SR 29 up to Immokalee at a standstill.

Secretary Nandam: Long corridor PD&E study broken into a number of segments for design, prioritized from Immokalee north; New Market to SR82 is scheduled for construction in 5 years, starting conversation on Immokalee Bypass.

Commissioner McDaniel: The Immokalee Loop Road, words matter.

Secretary Nandam: North of SR 82 project on-hold due to ongoing lawsuit. Prioritized SR 29 to La Belle.

Commissioner Taylor: expressed support for statewide transit and rail plans.

Secretary Nandam: Department has not taken an aggressive approach on what our role should be; focus has been on commuter rail, we also want to look at passenger rail connecting communities; great opportunity because amount of emphasis in Bipartisan Infrastructure Law on rail and transit.

6.B. MPO EXECUTIVE DIRECTOR

Ms. McLaughlin: would like to give opportunity to Trinity Scott to introduce new member who will play important role in transportation planning.

Ms. Scott: Introduced Nelson Galeano, new Transportation Planning Manager, comes from Manatee County; professional engineer with lots of experience working with counties and MPOs and familiar with long range planning and modeling efforts; worked in private sector also, valuable because he will oversee development and planning.

7. COMMITTEE CHAIR REPORTS

7.A. CITIZENS ADVISORY COMMITTEE (CAC)

7.A.1. Citizens Advisory Committee Chair Report

Chair not present, report in agenda packet.

7.B. TECHNICAL ADVISORY COMMITTEE (TAC)

7.B.1. Technical Advisory Committee Chair Report

Chair present for questions, report in agenda packet.

7.C. BICYCLE PEDESTRIAN ADVISORY COMMITTEE (BPAC)

7.C.1. Bicycle and Pedestrian Advisory Committee Chair Report

Mr. Matonti: New Chair of BPAC; March 15th meeting learned of two vacancies on the committee, if anyone has interest in applying, share the information; presentation from Naples Pathways Coalition on the Pacific Coast Trail Feasibility Study; presentation on updated Shared Use Non-motorized (SUN) Trail alignment for Greenways and Trails map, the draft TIP, and e-Bike Laws. Upcoming action items include filling the BPAC vacancy on the Congestion Management Committee - we will be voting on a representative; and looking to endorse the SUNrail alignment.

7.D. CONGESTION MANAGEMENT COMMITTEE (CMC)

7.D.1. Congestion Management Committee Chair Report

Chair not present, report in agenda packet.

7.E. LOCAL COORDINATING BOARD (LCB)

7.E.1. Local Coordinating Board Chair Report

Chair report in agenda packet, Commissioner Solis and Ms. Otero can answer questions.

8. REGULAR BOARD ACTION (ROLL CALL REQUIRED)

8.A. Approve Amendment #5 to the FY 2022-2026 Transportation Improvement Program (TIP) and Authorizing Resolution

Ms. McLaughlin: FDOT requested the MPO amend the TIP to remove the 16th Street Bridge located between Golden Gate and Randall Boulevards. Programmed for construction in FY 22 for \$4.9 million, originally intended to use design-build procurement process. Unfortunately, FDOT policy doesn't allow this procurement method for local agencies. A PD&E study and additional ROW may be needed, so procurement must be changed to design-bid-build. Collier County funded the design with local funds to keep it moving forward; Secretary Nandam has confirmed funding in FY 24 with available SU funds. The TAC and CAC voted to endorse this on March 28 and the staff recommendation is to endorse.

MPO Chair Perry: So you will remove it now and it will be added in the future?

Ms. McLaughlin: Yes, with personal assurances from Secretary Nandam that it will be funded.

Commissioner McDaniel: I have had lengthy discussions on this; the amendment better fits timeline for Vanderbilt Beach Road Extension which goes to this area in FY 2024. Putting the bridge in right now, it would go nowhere.

Commissioner McDaniel moved to approve Amendment #5 to the FY 2022-2026 Transportation Improvement Program (TIP) and Authorizing Resolution. Council Member Pernas seconded. Carried unanimously.

Commissioner Taylor – Yes.

Commissioner Solis – Yes.

Councilman Folley– Yes.

Commissioner LoCastro – Yes.

Commissioner McDaniel – Yes.
MPO Chair Perry – Yes.
Commissioner Saunders – Yes.
Council Member Blankenship – Yes.
Council Member Pernas – Yes.

Passed unanimously.

9. REGULAR BOARD ACTION (NO ROLL CALL)

9.A. Approve the Third Amendment to the MPO Lease Agreement and approve the Amended and Restated Staff Services Agreement

Ms. Otero: MPO currently leases 663 square feet in Transportation Management Services Department building, 2885 Horseshoe Drive South. Amendment extends termination from 2022 to June 2025 for \$23 per square foot - up from \$21 per square foot. Action also is to approve amended Staff Services Agreement, regarding the County's furnishing of various staff for the MPO, equipment and workspace.

Attorney Teach: One correction, paragraph 1 says 2022 it will be changed to 2025.

Commissioner Taylor moved to approve the Third Amendment to the MPO Lease Agreement and approve the Amended and Restated Staff Services Agreement. Council Member Blankenship seconded. Carried unanimously.

9.B. Approval of 2022 Congestion Management Process Update

Ms. Otero: Mr. Debnam with Benesch, formerly Tindale Oliver will give presentation. In October 2021, Board approved work order to update the Congestion Management Process (CMP); first step was to include 2020 Transportation System Performance report updates. Work order also includes preparing a report on travel characteristics to produce fact sheets on congested corridors and conducting County-wide Origin/Destination Study.

Mr. Debnam: Wally Blain with Benesch is also on the Zoom meeting. Presented the PowerPoint in agenda packet. The CMP provides framework for ongoing and continuous congestion management process; document intended to be easy reference for staff to use. Wayfinding graphics show how process connects to federal recommendations for congestion management. Explained how framework considers predictability for congestion to determine how it may influence project identification.

Council Member Folley: Data was updated in 2020, but that year had lower numbers than the norm due to COVID, have you accounted for that?

Mr. Debnam: The work in 2020 [Transportation System Performance Report] identified congested areas; it relates to the larger, ongoing congestion management process, but the analysis is continuous and ongoing; 2020 was an anomaly, but the CMP will be updated with newer data on a regular basis. [Continues presentation] Performance measures are categorized; when future projects are submitted, will have to identify which measure they meet; identify solutions; monitor and report on results. Monitoring and evaluation are cyclical; MPOs required to evaluate recent projects and see if they had effect on performance measures. Table 8.1 shows how this is accomplished. The 2020 TSPR ranked corridors in tiers for congestions. The CMP takes tier 1 and tier 2 corridors and consolidates them to 10 corridors. Next step is to analyze the data for each corridor and recommend specific solutions in form of

public-friendly factsheet.

Commissioner Taylor: Who recommended the top 10?

Mr. Debnam: They came from the [TSPR] report in 2020.

Commissioner Taylor: This map shows Airport Road from Orange Blossom to Pine Ridge is more congested than US 41 near downtown Naples?

Mr. Debnam: The TSPR prioritized corridors based on multiple causes, including safety measures, school zones and other criteria. The goal was not just to identify congestion, but to examine all the contributing causes in order to identify more multimodal solutions.

Commissioner Taylor: That area on US 41 is a high fatality area. Coming into town that traffic backs up to Shadowlawn Drive on Davis Boulevard, so I'm questioning what happened here?

Mr. Debnam: We will look at this and take it into consideration. We're addressing things systematically, so we won't hit everywhere that is problematic.

Commissioner Taylor: This is one of the key areas. 4-5 years ago, we received money to move traffic ahead on US41, FDOT is doing studies and addressing stormwater. This is key to so much; growth is elsewhere but they still come in here [to downtown Naples].

Secretary Nandam: The CMP identifies corridors. FDOT wants to pursue study on US 41 to address the issues in the 4-corners. That's what we are doing.

Commissioner Taylor: US 41 is heavily traveled especially from the east.

Ms. McLaughlin: The documentation you're seeing in front of you is from the TSPR that was previously completed and approved by the Board in 2020. Staff will review the TSPR and report back to you to address this issue at another Board meeting.

Secretary Nandam: The metrics used here resulted in different corridors [being identified]. The study downtown has various goals, mainly multimodal transportation which was a big goal incorporated. 41 on each side outside of the 4-Corners intersection travels very well, intersections are the issues and we're focusing on that. This study is congestion as it relates to the corridor, they may be a higher volume to capacity value. It has different metrics.

Commissioner Taylor: This was done in 2020 before the development at the Triangle was coming out. The City's share of the sales tax could be a player in addressing the 4-Corners question, but the property owner isn't interested in piecemealing, she wants to sell the entire property.

Council Member Blankenship: The City has other more pressing needs like water quality, but you are correct. Explain how you use predictive metrics to identify new developments or traffic impacts.

Mr. Debnam: It is tied to the Long Range Transportation Plan (LRTP) process and part of that modeling is growth, this analysis was based on that roadway network. In the future the methodology can be changed to accomplish different things. This process will repeat itself; you can incorporate other parts of the analysis in the future.

Commissioner McDaniel: The County Interactive Growth Model (CIGM) is a very useful tool

for estimating populations, growth, developments, and expected infrastructure improvements. I didn't see that in these data sets.

Mr. Debnam: We presented to the Congestion Management Committee in March and are coming back in May. Will present results of County-wide Origin and Destination study and factsheets to TAC and CAC in August and to the Board in September.

Commissioner McDaniel: From data collection standpoint there are deficiencies in impacts on school systems that should be reanalyzed. Huge jump in school choice, these schools are dropping in a community and tens of thousands of trips are added without accommodation. The previous Deputy County Manager talked about how the school district plunks schools down assuming the County accommodates schools via infrastructure. Private schools have more of an impact because they don't use buses. I would like for us to give more accommodation to cooperation with the school district on their future planning and impact on roadways.

Commissioner Taylor: The BCC says yes or no to charter schools, not the school district.

Commissioner McDaniel: I'm not arguing, we just haven't been accommodating, we're not working together

MPO Chair Perry: Will schools be a part of the Origin and Destination Study?

Mr. Debnam: We haven't decided on methodology but that would be good to factor in.

Commissioner Taylor: Fields turn to rooftops overnight, when will the study be done?

Mr. Debnam: It will be preliminarily ready at the end of summer.

Council Member Blankenship: The state is approving more scholarships for private schools; you may want to contact the private schools to see their growth.

Commissioner McDaniel: Charter schools still go a little through the public school system. It just hasn't been accounted for as much as it could have been.

Mr. Debnam: This action item is just the CMP Update; the other information will come back later.

Ms. Otero: Understand that the CMP update is based on the TSPR, however, another update to the TSPR is planned to begin in the next few years, so we constantly update the data; it will not be stagnant data.

Commissioner McDaniel moved to approve the 2022 Congestion Management Process Update. Council Member Blankenship seconded. Commissioner Taylor voted Nay for reasons stated above on missing corridor. Motion passes.

9.C. Approval of 2021 FDOT-MPO Joint Certification Statement

Ms. McLaughlin: We appreciate Ms. Peters giving summary on being low-risk which we work hard for. We get a lot of help from county staff and a lot is thanks to Ms. Otero's hard work.

Commissioner Taylor moved to approve the 2021 FDOT-MPO Joint Certification Statement.

Commissioner McDaniel seconded. Carried unanimously.

9.D. Approval of a Work Order for Stantec Consulting Services, Inc. to Compile Data for the 2050 Long

Ms. McLaughlin: We are already starting on 2050 LRTP. Schedule driven by FDOT's District 1 Planning Model. We will use CIGM. FDOT distributed data requirements for 2019 base year; due in June but notified FDOT need through end of July to deliver. Project included in UPWP. Using General Planning Contract; scope same as for 2045 LRTP; we need technical support to compile data in GIS format. Procurement Division assigns vendor on rotating schedule per General Planning Contract. TAC and CAC have reviewed and endorsed.

MPO Chair Perry: It's hard to believe we're looking forward to 2050 already.

Commissioner Taylor: You are using 2019 data?

Ms. McLaughlin: FDOT chose 2019 base year due to COVID's effect on traffic in 2020. Once that recommendation was made, it makes sense to calibrate all the other data to that year. This is just the beginning of the LRTP process; we will still be projecting data to 2050 using the CIGM.

Commissioner Taylor moved to approve the Work Order for Stantec Consulting Services, Inc. to Compile Data for the 2050 LRTP. Council Member Pernas seconded. Carried unanimously.

10. PRESENTATIONS (MAY REQUIRE BOARD ACTION)

10.A. Review of Draft Fiscal Year (FY) 2022/23 – 2023/24 Unified Planning Work Program

Ms. Otero: We are required to submit 2-year UPWP to FDOT and Federal Highway Administration (FHWA) for approval. Funding for July 1, 2022 to June 30, 2024; includes several studies - continued completion of the Congestion Management Process update, [updated] Transportation System Performance Report, Transit Development Plan Major Update, Local Road Safety Plan, Equity Analysis, begin work on 2050 Long Range Transportation Plan, Bike/Ped Master Plan Update, and the Major Transportation Disadvantaged Service Plan Update. For first time MPO will participate in Consolidated Planning Grant – transit planning and PL fund grants administered as one single grant shown as PL funds. Increased allocations based on Bipartisan Infrastructure Law. You will see final document in May.

10.B. Status of Proposed Amendment to Interlocal Agreement for Joint Regional Transportation Planning

Ms. McLaughlin: Involves staff's activities regarding existing, out-of-date interlocal agreement with Lee MPO; packet includes draft updated agreement distributed to Lee and Charlotte -Punta Gorda MPOs per Board recommendation. Attended joint meeting of Charlotte-Punta Gorda and Lee MPOs in February to report on Board's support for concept of creating a subcommittee to vet regional issues. Lee County MPO Board considered the amendment at their meeting in March. The Lee Board does not support changing the current process of joint meetings at the time; verbal report from MPO Executive Director of Charlotte – Punta Gorda MPO expressed same. That leaves us at an impasse. My recommendation is to place the other updates to the interlocal agreement as an item on the agenda for the joint meeting in a meeting in the Fall of 2022, which still has to be scheduled.

Commissioner McDaniel: One of my brilliant ideas that did not go through. There is another

venue for success, I am trying to revamp the Regional Planning Council (RPC), going from quarterly meetings to monthly meetings. In the interim, I suggest local staff meet with Lee and Charlotte-Punta Gorda staff for cooperative efforts, like transit. The RPC will have a long process for the revamp.

MPO Chair Perry: Less cars and more transit saves everyone money.

Commissioner Taylor: From the news, I saw Lee County has implemented rapid transit bus routes, I'd like that in our joint meeting.

10.C. Report on Annual Board Meeting Schedule – Critical Dates and Deadlines

Ms. McLaughlin: Executive Summary identifies the regularly scheduled action items that are predictable. Hard deadlines are shown. But there are also less predictable dates, such as receiving draft work program from FDOT. Beyond the predictable items are time sensitive unpredictable items like TIP amendments or grant deliverable deadlines, approving additional project priorities when there is extra funding. My recommendation is to keep the regular monthly schedule with the understanding that when there is not a time sensitive item I will confer with the MPO Chair and issue a meeting cancellation.

MPO Chair Perry: That worked well for the last meeting where there was nothing urgent to present so we cancelled.

11. DISTRIBUTION ITEMS

11.A. Administrative Modification #4 to the FY 2022-2026 Transportation Improvement Program (TIP)

Ms. McLaughlin: Signal retiming project; moves \$50,000 from construction in FY 2023 to Design in FY 2022; net zero-dollar change needed to correct programming error because there is no construction phase for this. Comes under threshold for TIP amendment. Per MPO's Public Participation Plan, we've made a commitment to distribute in agenda packets and publicize on MPO's website so public is aware of changes.

13. MEMBER COMMENTS

Commissioner Solis: Congratulates staff for repaving Goodlette-Frank Road. Done with minimal disruptions and residents are very happy with it.

14. NEXT MEETING DATE

13.A. Next Meeting Date – May 13, 2022 - 9:30 a.m. Board of County Commissioners Chambers, 3299 Tamiami Trail East, Naples, FL 34112

15. ADJOURN

There being no further business, MPO Chair Perry adjourned the meeting at approximately 10:47 a.m.