

**TECHNICAL ADVISORY COMMITTEE  
OF THE  
COLLIER METROPOLITAN PLANNING ORGANIZATION  
Collier County Growth Management Division  
Planning & Regulation, Rooms 609 & 610  
2800 North Horseshoe Drive  
Naples, FL 34104  
9:30 A.M.**

**January 29, 2018 Meeting Minutes**

**1. Call to Order**

Mr. Holland called the meeting to order at approximately 9:30 a.m.

**2. Roll Call**

Mr. Ortman called the roll and confirmed that a quorum was present.

**TAC MEMBERS PRESENT**

Andy Holland, Chairman, City of Naples Planning  
Dan Hall, Collier County Traffic Operations  
Lorraine Lantz, Collier County Transportation Planning  
Don Scott, Lee County MPO  
Gregg Strakaluse, City of Naples Streets and Stormwater  
Michelle Arnold, Collier Public Transit & Neighborhood Enhancement Division (PTNE)  
Tim Pinter, City of Marco Island  
Ute Vandersluis, City of Naples Airport Authority (Alternate)  
Daniel Smith, City of Marco Island Community Affairs

**TAC MEMBERS ABSENT**

Nichole Gwinnett, Southwest Florida Regional Planning Council – *Non-voting*  
David Ogilvie, Collier County School Board - *Non-voting*  
Justin Lobb, Collier County Airport Authority

**MPO STAFF**

Anne McLaughlin, MPO Executive Director  
Eric Ortman, MPO Senior Planner  
Brandy Otero, MPO Senior Planner  
Gabrielle Gonzalez, MPO Administrative Secretary

**FDOT**

Victoria Peters, FDOT District 1 Liaison

**OTHERS PRESENT**

Trinity Scott, Collier County Transportation Planning  
Wally Blain, Tindale Oliver  
Jennifer Bartlett, Tindale Oliver

**3. Approval of the Agenda**

Mr. Holland stated that the attachments for item 7.C. were emailed to all members. Mr. Ortman added that the print out for Tindale Oliver's Power Point presentation was handed out at the beginning of the meeting. Mr. Holland stated that the agenda stood as written and entertained a motion for approval.

**Ms. Arnold:**                    **I move to approve the agenda.**

**Mr. Pinter:**                    **I second the motion.**

**THE MOTION CARRIED UNANIMOUSLY.**

**4. Approval of November 27, 2017 Meeting Minutes & October 5, 2017 Joint Meeting Minutes**

Mr. Holland entertained a motion to approve both sets of minutes.

**Mr. Smith:**                    **I move to approve.**

**Ms. Arnold:**                    **I second the motion.**

**THE MOTION CARRIED UNANIMOUSLY.**

**5. Open to the Public for Comments on Items not on the Agenda**

None.

**6. Agency Updates**

A. FDOT

Ms. Peters stated that the Florida Department of Transportation (FDOT) is looking to receive priority applications with a soft deadline date of February 1<sup>st</sup> for FDOT's review and a final deadline of July 1<sup>st</sup>.

**7. Committee Action**

A. Election of Chair & Vice-Chair

**Ms. Arnold:**                    **I move to re-appoint Mr. Holland as Chair.**

**Mr. Pinter:**                    **I second the motion.**

**THE MOTION CARRIED UNANIMOUSLY.**

**Ms. Arnold:**                    **I move to elect Dan Hall as Vice-Chair.**

**Mr. Pinter:**                    **I second the motion.**

**Mr. Hall:**                      **I decline the nomination and nominate Ms. Arnold for Vice-Chair.**

**Ms. Lantz:**                    **I second the motion.**

**THE MOTION CARRIED UNANIMOUSLY.**

## B. Endorse FDOT Safety Performance Targets

Ms. McLaughlin stated that the Metropolitan Planning Organizations (MPO) were now required to adopt safety performance targets by the end of February to meet the new Federal Highway Administration (FHWA) requirements. She stated that it was important to note that safety performance measures apply to all public roads. The safety performance measures are as follows:

1. Number of Fatalities
2. Rate of Fatalities per 100 million Vehicle Miles Traveled (VMT)
3. Number of Serious Injuries
4. Rate of Serious Injuries per 100 million VMT
5. Number of Non-Motorized Fatalities and Serious Injuries

Ms. McLaughlin stated that after much discussion with advisory committee members, the Metropolitan Planning Organization Advisory Council (MPOAC), and other MPOs, Collier MPO was prepared to recommend that we adopt the FDOT performance target of Vision Zero for all FHWA safety performance measures. Ms. McLaughlin stated that this would need to be addressed in the upcoming Transportation Improvement Program (TIP) and that the MPO has received language from MPOAC to address this in the TIP. She stated that this would also need to be addressed in the next Long-Range Transportation Plan (LRTP). Ms. McLaughlin explained that the reason for supporting FDOT's "Vision Zero" was that FDOT is ultimately responsible for reporting to the federal government on their performance target. With FDOT's help the Collier MPO would have help developing the proper language to use in corresponding planning documents.

Ms. Peters stated that the logic behind FDOT's Vision Zero is that even one death is too many. She stated that FDOT knows they have a long way to go and this is simply a vision that they will work towards.

Mr. Hall asked for an explanation on the range provided to meet the federal requirement. Mr. Don Scott stated that this data was described to him as being added for illustrative purposes and the actual target was still zero. He stated that the question on what the impact would be if we do not meet the target was still cloudy. He stated that it seemed that Florida would not have penalties as we already program all safety dollars to safety projects. Mr. Scott stated that what he's heard around the Country is that other dollars would also have to go towards safety projects. Ms. Peters stated that she would attempt to get a clarification on the numbers in the range provided.

Ms. Lantz asked what was the purpose of the interim goal. Ms. McLaughlin stated that she has been told by FDOT to ignore the interim goals because the FDOT target is zero. She stated that it was also explained to her that because FDOT spends all its safety funds on safety targets they were quite confident that FHWA would approve their attempts to meet the 'vision zero' goal. Ms. McLaughlin stated that she believed the most prudent course of action for Collier MPO would be to adopt the 'vision zero' goal and participate as a team. She added that the MPOAC had sent out a survey to see how many MPOs were adopting FDOT's 'vision zero'; 2/3 of Florida MPOs (that responded to the survey) were adopting FDOT's goal and the other 1/3 were creating their own. Ms. McLaughlin stated that it seemed risky to come up with our own goals. She added that she knew this would be difficult for a technical group to endorse because the MPO did not have all the explanations to the information provided. However, the MPO needs to adopt a target in February.

Ms. Arnold stated that zero was a lofty goal and that her concern would be the unknown ramifications of not meeting that goal. Ms. McLaughlin stated that the official word she's received verbally from FDOT was that there would be no punitive effects for the MPO and that they (FDOT) would be required to report to FHWA, not the MPO. She stated that given all of the unknowns this was as good an assurance as she could get. Ms. McLaughlin asked Ms. Peters if this could be provided in writing. Ms. Peters stated that she would look into providing something in writing to this effect.

Discussion continued amongst committee members and staff concerning this item. Ms. McLaughlin stated that the MPO should not downplay the significance of the safety performance measures and that the MPO would be responsible for addressing this in planning documents and project prioritization; however, there would be no punitive actions for not meeting FDOT's 'Vision Zero' target.

**Mr. Strakaluse: I move to endorse FDOT's safety performance targets for 2018**

**Mr. Smith: I second the motion.**

**THE MOTION CARRIED UNANIMOUSLY.**

C. Review and Endorse the 2040 LRTP Amendment Reallocated SE Data

Ms. Otero stated that this was the first action to be taken for the amendment to the LRTP. She stated that in October the MPO Board approved the funding agreement and selection of Tindale Oliver for the amendment. Ms. Otero introduced Mr. Wally Blain with Tindale Oliver, who gave a Power Point presentation on the Reallocated Socio-Economic (SE) Data. The Power Point presentation can be made available to anyone who requests it.

Mr. Blain's presentation covered the purpose of the amendment and the reallocation of SE Data in the 2040 LRTP. He explained the methodology used to reallocate the SE Data taking the information given on SE Data for Rural Lands West and what was currently allocated in the 2040 LRTP. Mr. Blain explained that the reallocation was done essentially by taking away some SE data from other areas in the county that seemed to be growing at a slower rate than originally expected and allocating that to the TAZ's in the Rural Lands West area. Mr. Blain stated that it was important to note that the reallocation was not additive to the LRTP's forecast but rather maintaining the control totals that were developed during the LRTP process. He stated that the action needed was to review and endorse the SE data methodology and reallocation and provide input on the preliminary needs assessment. Mr. Blain stated that Tindale Oliver would come back before the committee several more times before the amendment was completed. He then opened the floor for questions from committee members.

Discussion ensued amongst committee members and Mr. Blain. He further explained the methodology and reallocation. Mr. Blain explained that the Level of Service (LOS) may be an issue as there were few connections in the area. He stated that Tindale Oliver has met with Mr. Trinity Scott, Transportation Planning Manager, and would be working more closely with her department in the development of the amendment.

Ms. Lantz stated that she had done a comparison of the Needs Assessment (number of lanes) in the current LRTP with what was provided for the amendment and she believed there were many more differences than what was shown, specifically for SR29. Mr. Blain stated that what she was looking at was a map of the needs model network but Tindale Oliver would go back and review it along with what was in the LRTP. Ms. Lantz also asked about the area between Collier Blvd. and Logan Blvd. which was not presented on the map provided. Mr. Blain added that they have not made any changes to the transportation network that was developed for the 2040 LRTP. He also stated that the differences may have occurred because it was not included in the modeling that was done in 2015 however, they'd go back and review the information.

Mr. Don Scott asked if there was an assumption in the Needs Plan model for Everglades Blvd. because it showed an interchange. Mr. Blain stated that he does not recall a project being identified and would go back and review the model and make changes as necessary to reflect what was currently adopted by the Board.

Mr. Blain continued taking questions from committee members and providing answers.

Ms. Otero stated that there was a tight schedule to get the amendment completed on time. She stated that the intent of the next presentation would be to bring forward the Needs Assessment and Cost Feasible Plan. Ms. Otero also stated that there would be a public involvement portion to the amendment and that this item would be going before the MPO Board in February.

Mr. Holland entertained a motion for endorsement of the reallocation of the SE Data.

**Mr. Strakaluse: I move to endorse the methodology used for reallocating the 2040 SE Data.**

**Mr. Pinter: I second the motion.**

**THE MOTION CARRIED UNANIMOUSLY.**

## **8. Reports and Presentations (May Require Committee Action)**

### A. Update on Bicycle & Pedestrian Master Plan

Mr. Ortman stated that the MPO was seeking discussion and input on the Bicycle & Pedestrian Master Plan (BPMP). He stated that so far, the MPO has received over 100 survey responses and over 100 comments on the interactive map. Mr. Ortman added that the MPO would be going out to several farmer's markets and events throughout the County for further public input on the plan. He then introduced Ms. Jennifer Bartlett with Tindale Oliver, who gave a Power Point presentation covering the current update to the BPMP. The presentation can be made available to anyone who requests it.

Ms. Bartlett summarized the outcome of the public workshop held on January 17<sup>th</sup>. She discussed the tools used at the meeting to engage the public as well as the other tools the MPO was using (interactive map, surveys, etc.). Ms. Bartlett summarized the main topics of the comments received, those being bike/ped safety, connectivity, health, environment, equity, livability, and economic development. She also spoke about the successes the public saw in the current plan and the concerns they felt needed to be addressed in the next plan. Ms. Bartlett summarized the current results of the surveys and interactive map. In her presentation she also provided a draft vision statement for the plan along with proposed goals, objectives, and performance measures, and evaluation criteria. Ms. Bartlett then opened the floor for questions and comments from the committee.

Mr. Strakaluse asked how this would all be tracked in terms of data. Ms. Bartlett stated that that crash data and crash reports can be used to zoom in and find out where crashes are happening. She added that it was also important to look at the lack of connectivity in certain areas and provide bike/ped facilities connected to transit and destinations to fill in the gaps.

Ms. Arnold stated that the safety objective seemed very broad and asked how safety would be defined in terms of reducing bike/ped crashes. Ms. Bartlett stated that this objective would be supported by the plan's policies and eventually the projects that are developed. Ms. McLaughlin stated that the details of how to solve safety issues would come out of safety audits and counter measures. She stated that there was no single, easily stated way to address every safety issue. Ms. Arnold stated that while she understood this, she believed more guidance was necessary.

Mr. Strakaluse expressed a concern with gated communities that do not offer access to the public for bike/ped connections. Ms. Bartlett stated that this issue goes back to land use policy and is something that must be implemented before that gate goes up. She stated that this issue is seen throughout much of Collier County as there were many gated communities. Mr. Holland stated that some communities, such as Pelican Bay, have

public roads running through and they should allow access to the public but still do not. Ms. Trinity Scott stated that any road that is in a community development district should technically be open to the public. She stated that many times this was an enforcement issue. Ms. Scott stated that other gated communities are not obligated to provide access to the public however, she stood in favor of opening all gated communities to the public and encouraged committee members to speak in favor of this at Board of County Commissioners meetings. Ms. Arnold stated that it would be helpful to identify community development districts in the plan.

Ms. Bartlett continued with the presentation. She concluded stating that Tindale Oliver would come back before the committee several more times during the development of the plan before its adoption.

#### B. Discuss Bridge & TRIP Priorities

Ms. McLaughlin stated that FDOT spoke about the FDOT deadline during their report earlier in the meeting. She asked if any entities anticipated putting anything forward and how soon they'd have an application for FDOT to review. Ms. Lantz stated that Collier County was prepared to resubmit 4 out of the 5 applications from last year. She stated that nothing has changed in the applications and she could submit today. She also stated that the County would be submitting a project for CIGP and TRIP. Ms. Peters stated that she would contact Ms. Reina at FDOT and ask if a new signature was needed for the applications.

Ms. McLaughlin asked if the County was still proposing all 10 bridges in the Golden Gate Estates as the cost estimates were coming in so high. Ms. Trinity Scott stated that the 16<sup>th</sup> and 47<sup>th</sup> Street bridges were in the 5-year program along with 8<sup>th</sup> Street. She stated that the MPO was allocating 100% of box funds to bridges this year and she hoped they'd choose one that was ready for construction. Ms. Scott stated that 16<sup>th</sup> Street and 47<sup>th</sup> Street will be construction ready projects and the estimated cost is about \$8 million per bridge.

#### C. Update on CAT Fare Analysis Study

Ms. Otero stated that the last fare analysis was done in 2009 for fixed-route services and 2012 for paratransit services. She stated that the Transit Development Plan (TDP) suggests that fares be evaluated every 5 years. Ms. Otero stated that the consultant has been moving through the process and this item was simply an update to the process. She stated that the consultant has conducted a fare & trend analysis along with a peer review. She also stated that they've developed some initial alternatives for review. Ms. Otero stated that staff and the consultant would be conducting public outreach on January 30<sup>th</sup> at the CAT transfer station at the government center and out in Immokalee presenting the potential scenarios and taking comments. She stated that a report would come back before the committee before final adoption.

Ms. Arnold stated that they were looking at an alternative scenario for funding. She explained how the current fare structure worked. She stated that one of the proposals suggested increasing each fare by 25 or 50 cents. The additional scenario would make the transportation disadvantaged fare structure similar to the ADA (Americans with Disabilities Act) structure. She stated that the Public Transit Advisory Committee reviewed the scenarios and shortened the number down from 7 to 4 in order to make it simpler for the public.

Ms. Otero stated that the study needed to be completed before the end of the fiscal year in June. She stated that she expected to bring this back to the committees and before the MPO Board in May and then to the BCC in June. Ms. Arnold added that they may recommend implementation of the new fare structure in the beginning of the new fiscal year.

## **9. Member Comments**

Ms. Vandersluis stated that the City of Naples has kicked off their Airport Master Plan study which would provide a look at how they'll develop the remaining airport land. She stated that a public meeting would be held at the airport on January 31<sup>st</sup> from 5-7 p.m. Ms. Vandersluis stated that more information was available online at flynaples.com.

Ms. Lantz updated the committee on the Pine Ridge Road Corridor Study. She stated that the County was finishing up presentations with the various Home Owners Associations (HOA) in the area and would be going before the BCC in March to select recommended concepts and move forward with design. Ms. Lantz stated that they've met with many HOAs and the comments have been mixed depending on where they are located along the corridor. She stated that they planned on meeting with the businesses along the corridor as well.

Ms. Arnold asked if there would be sidewalks or paths added along the corridor. Ms. Lantz stated that they have added sidewalks and pathways to all concept options.

## **10. Distribution Items**

### **A. Administrative Modification to the FY 2018-22 Transportation Improvement Program (TIP)**

Mr. Ortman stated that this modification changed the phase code in one project from construction to capital, indicating that FDOT was purchasing equipment and not constructing.

Ms. Arnold, referring to a recent neighborhood meeting on a longstanding sidewalk project that is moving to construction, asked how the MPO could reach out to the community and explain who the MPO is and what it does and how the planning process works. There was brief discussion concerning this item. Ms. McLaughlin stated that this topic deserved more thought and that MPO staff was working on expanding its public outreach. She stated that this would be a main focus of upcoming plans and studies. Ms. McLaughlin also stated that she hoped the BPMP would establish some policies concerning the importance of having connections and addressing safety issues even when there is neighborhood opposition.

## **11. Next Meeting Date**

February 26, 2018 – 9:30 a.m. Growth Management Department – Conference Rooms 609/610

## **12. Adjournment**

Mr. Holland entertained a motion for adjournment

**Mr. Pinter:                    I move to adjourn.**

**Mr. Smith:                    I second the motion.**

**THE MOTION CARRIED UNANIMOUSLY AND THE MEETING WAS ADJOURNED AT 11:37 A.M.**