

COLLIER METROPLITAN PLANNING ORGANIZATION (MPO) BOARD MEETING

Board of County Commissioner Chambers

3299 E. Tamiami Trail, Naples

9:00 a.m.

September 14, 2018

Meeting Minutes

1. Call to Order

Commissioner McDaniel call the meeting to order at 9:00 a.m.

2. Roll Call

Ms. Otero called roll and confirmed a quorum was present.

Members Present

Commissioner William L. McDaniel, Jr., Collier County BCC District 5, Chair

Commissioner Donna Fiala, Collier County BCC District 1

Commissioner Andy Solis, Collier County BCC District 2

Commissioner Burt Saunders, Collier County BCC District 3

Commissioner Penny Taylor, Collier County BCC District 4

Councilman Joe Batte, City of Marco Island

Councilwoman Elaine Middelstaedt, City of Everglades City

Members Absent

Councilwoman Linda Penniman, City of Naples, Vice-Chair

Councilman Reg Buxton, City of Naples

MPO Staff

Anne McLaughlin, MPO Executive Director

Brandy Otero, MPO Senior Planner

Eric Ortman, MPO Senior Planner

Karen Intriago, MPO Administrative Assistant

FDOT

L.K. Nandam, District One Secretary

Lawrence Massey, FDOT

Victoria Peters, District 1 Liaison

Zach Burch, PIO

William Sloup, Metric Engineer/FDOT

Melissa Slater, FDOT

Sarah Catala, FDOT

Patrick Bateman, FDOT

Kelly Spurgeon, FDOT

Fidel Vargas, FDOT

Others Present

Trinity Scott, Collier County, Transportation Planning

Rae Ann Burton

Donald Scott, Lee MPO

Andrea Halman

Robert Anderson
April Olson, Conservancy
Johnny Limbaugh, Wright Construction
Scott Teach, Deputy County Attorney

3. Pledge of Allegiance

A moment of silence was held prior to the pledge. Commissioner Fiala led the Pledge of Allegiance.

4. Approval of the Agenda, Previous Minutes, and Consent Items

4.A. Approval of June 8, 2018 MPO Board Meeting Minutes

Ms. Otero stated that Mr. Buxton's name was incorrect in the June Minutes and will be revised.

Councilwoman Elaine Middelstaedt reported that her name was incorrect as well. Ms. Otero apologized and stated that the correction will be made.

Commissioner Fiala moved to approve the Agenda, June 8th minutes. Second by Commissioner Solis. Motion carried unanimously.

4.B. New Appointment to Citizens Advisory Committee (CAC)

Mr. Anderson was nominated as a new member of the Citizens Advisory Committee (CAC).

Commissioner Fiala moved to approve the new appointed member to the CAC. Second by Councilwoman Middelstaedt. Motion carried unanimously.

4.C. Conservancy of Southwest Florida Appointment to Technical Advisory Committee (TAC)

April Olson was recommended to be appointed as a new member to the Technical Advisory Committee (TAC)

Commissioner Saunders moved to approve the new appointed member to the TAC. Second by Commissioner Taylor. Motion Carried unanimously.

4.D. Approval of Transportation Disadvantaged Commission Grant Agreement

Commissioner Fiala reported that the Local Coordinating Board (LCB) approved the Transportation Disadvantaged Grant unanimously.

Commissioner Fiala moved to approve the Transportation Disadvantaged Grant Agreement. Second by Commissioner Taylor. Motion carried unanimously.

4.E. Change Order Extending Bicycle and Pedestrian Master Plan Work Order to December 31,2018

Commissioner Taylor moved to approve the Change Order for the Collier MPO Comprehensive Pathway Plan. Second by Commissioner Fiala.

Commissioner McDaniel would like for Staff to bring any change to the Board with written notice.

Mr. Teach reported that because the Collier MPO operates under the provisions of the Collier County Procurement Policy, any changes over 10% in cost and 20% in time will be brought to the MPO Board for approval. Anything below those thresholds would be administratively approved but would still be brought to the MPO Board's attention.

Motion carried unanimously

Commissioner Fiala noted that all committees were able to obtain a quorum and asked Staff if any of the committees were still having issues meeting a quorum.

Ms. McLaughlin reported that Staff was having issues in the past obtaining a quorum for the Citizen Advisory Committee (CAC) in particular. As positions have filled, the participation has improved.

5. Public Comments for Items Not on the Agenda

None.

6. Agency Updates

A. FDOT

Ms. Peters noted:

- FDOT has collaborated with staff from the MPO, City of Naples, Collier County, City of Marco Island to develop the new Draft Tentative Work Program. Working on funding exciting projects that are already in the pipe line. FDOT is advancing projects and programing new projects.
- Upcoming public meetings:
 - SR 29 (SR 82 to Hendry County Line)
10/11/2018 from 6:00 to 8:00 pm
University of Florida/ Institute of Food and Agricultural Sciences (UF/IFAS) Center
2685 SR 29 North, Immokalee, FL 34142

Project managers for the SR 29 project will be in attendance at the Community Redevelopment Agency (CRA) meeting 09/26/2018 as well.

- SR 82 (Hendry County line to Gator Slough Lane)
10/17/18 from 5:00 to 7:00 pm at UF/IFAS
2685 SR 29 North, Immokalee, FL 34142
- SR 29 Public Hearing (Oil Well Road to SR 82)
11/15/2018 from 2:00 to 7:30pm
Career and Service Center
750 South 5th Street, Immokalee, FL 34142

Secretary Nandam noted:

- The Agency is creating a new project management unit in the Southwest Area office (SWAO) in Fort Myers, which will include a supervising position and two project managers. FDOT is also considering expanding the local agency program area to include a position in SWAO. This will provide a local Department resource instead of needing to use Bartow.

Under Board discussion, the following updates were requested:

- Lighting repairs on Marco Island bridge.
- County Road 951 Jolly bridge to Fiddlers Creek.
- Sidewalks on US 41 Trail Blvd.

FDOT provided the following updates:

- The contract is in place and the Marco Island lights have been placed as a priority for repairs.
- County Road 951 - Jolly bridge to Fiddlers Creek is scheduled to be let in March of 2019. Construction is expected to start three to four months after the project is let.
- US 41 Trail Blvd sidewalks is scheduled to be completed in the end of November. Currently working on fixing some unexpected utility and lighting issues.

B. MPO Executive Director

Ms. McLaughlin reported:

- Her annual evaluation will be included on the October Board agenda as an action item.
- Conversation with the Director of Lee MPO to discuss possible joint MPO agenda items and there weren't many items of substance. Possible items included revisiting the interlocal agreement and the other would be a discussion of a County Corkscrew Road Safety Project. The latter is being discussed by staff from FDOT, Collier County, Lee MPO and Collier MPO after today's Board meeting. The two Boards can collaborate on a revised interlocal agreement without having to meet first to discuss it. In reviewing the joint agreement, it was noticed that the agreement states the Boards would meet annually instead of on an as needed basis.

Commissioner McDaniel would like Ms. McLaughlin's suggestions on revision to meet annually, so that it can be adjusted and forward to Lee County.

7. Committee Chair Reports

7.A.1. Citizen Advisory Committee Chair Report

The CAC Chairman's report was submitted in writing an attached to the meeting packet.

7.B.1 Technical Advisory Committee Chair Report

The TAC Chairman's report was submitted in writing an attached to the meeting packet.

7.C.1. Bicycle and Pedestrian Advisory Committee (BPAC) Chair Report

The BPAC Chairman’s report was submitted in writing an attached to the meeting packet.

7.D.1 Congestion Management Committee Chair Report

The CMC Chairman’s report was submitted in writing an attached to the meeting packet.

7.E.1 Local Coordinating Board (LCB)

The LCB Chairman’s report was submitted in writing an attached to the meeting packet.

Commissioner McDaniel requested that he be copied on the proposed project list for Congestion Management.

8. Regular Board Action (Roll Call Required)

8.A. Approval of the Roll Forward Amendment to the FY2019-FY2023 Transportation Improvement Program (TIP)

Mr. Ortman presented the Executive Summary “*Approval of the Roll Forward Amendment to the FY2019-2023 Transportation Improvement Program (TIP)*” for consideration. He noted:

- Every March the Florida Department of Transportation (FDOT) provides the districts with the Tentative Work Program that is to be adopted on July 1st.
- The MPO’s TIP incorporates the Tentative Work Program and is also adopted by July 1st.
- Some projects do not get authorized and encumbered prior to June 30th. These projects automatically roll forward in the Work Program but not on the TIP.
- The TIP must be amended to include these projects. This is accomplished by a Roll Forward Amendment.
- The Roll Forward Amendment will not be recognized by the Federal Highway Administration (FHWA) until October 1st which is the effective date of the new TIP.
- FDOT Work Program office provides Roll forward report and is included as attachment one.
- 21-day public comment period that ended on August 15th. No comments were received.

Commissioner McDaniel noted there were items included in the report that could possibly be designated as another category. He directed Staff to make sure items are properly categorized.

Commissioner Taylor moved to approve the Roll Forward Amendment to the FY2019-2023 Transportation Improvement Program (TIP) as presented by Staff. Second by Commissioner Saunders. Roll call vote was taken with the motion passing unanimously.

Commissioner Taylor Yes

Commissioner Solis Yes

Councilwoman Middlestaedt Yes

Commissioner McDaniel Yes

Commissioner Fiala Yes

Commissioner Saunders *Yes*

Councilman Batte *Yes*

9. Regular Board Action (No Roll Call)

9.A. Support FDOT Bridge, Pavement and System Performance Targets

Ms. McLaughlin presented the Executive Summary “*Support FDOT Bridge, Pavement and System Performance Targets*” for consideration. She noted:

- FDOT has adopted targets for the National Highway System (NHS).
- Targets include interstate and non-interstate facilities which FDOT oversees.
- Collier MPO is not responsible for the NHS but supports FDOT’s targets.
- FDOT has provided a letter that identifies consensus on data sharing pertaining to federally required performance measures.
- Staff recommendation is to indicate support to FDOT Bridge, Pavement and System Performance Targets.

Commissioner Taylor asked if this was part of consolidated performance measures and creating measurable targets which forced the MPO Board to move ahead with the last Long Range Transportation Plan (LRTP) amendment.

Ms. McLaughlin responded:

- All MPOs are required to meet a host of performance measures and targets
- The state performance targets are being sent out in sections
- Hopefully in the future, staff will be able to bring a single item forward that includes all measures and targets
- This item is not specifically tied to the last LRTP amendment; but the deadline for adopting the last LRTP amendment was tied to new requirements instituted by the FAST Act and meeting performance targets is one of the new requirements are.

Under Board discussion the following was noted:

- Additional data on existing conditions is needed before the Board is asked to adopt performance targets. *Secretary Nandam reported that he would provide the data for pavement and bridges. He will get back with Staff on whether or not FDOT has data for pavement condition for off-system facilities.*
- Do counties use their own standards to judge their roads or use FDOT’s standards? *Mr. Nandam reported that FDOT’s bridge condition is used by the counties. He was not aware if FDOT’s pavement conditions were used by counties. Various counties take different approaches. Some use FDOT’s standards for producing projects and maintaining roadways. Others use the Greenbook standards that are required by Federal Highway.*
- The Board asked Staff to provide a thorough explanation of the target setting process and the implications for the MPO, and whether immediate action needed to be taken.

Ms. McLaughlin reported that action can be deferred until further research is conducted. Staff will bring the performance targets back to the Board before November 17 to be voted on in order to meet that deadline for adoption.

Commissioner Fiala requested an update on performance measures. Staff will provide the update prior to action being taken at the next meeting.

Commissioner Solis moved to continue the Support to FDOT Bridge, Pavement and System Performance Targets. Second by Commissioner Taylor. Carried unanimously.

10. Presentations (May Require Board Action)

10.A. FDOT – SR 82 from Hendry County Line to Gator Slough Lane

Ms. Spurgeon presented the PowerPoint “*FDOT – SR 82 from Hendry County Line to Gator Slough Lane*” highlighting:

- Multi-County Project Development & Environment (PD&E) study approved in 2009
- Widening from two lanes to four lanes
- Includes bridge replacements and adding wildlife crossings under the canal and at Gator Slough
- 10-foot Multi-use path, south side
- 5-foot concrete sidewalk, north side
- Public Meeting on October 17, 2018 at IFAS Southwest Florida Research and Education Center
- Currently in design, right-of-way in FY2019, construction in FY2023
- Estimated cost - \$36 Million

10.B. FDOT – Sidewalk and Pathway on SR 82

Ms. Peters presented the PowerPoint “*FDOT – Sidewalk and Pathways on SR 82*” highlighting:

- 10-foot-wide asphalt trail proposed along south side of SR 82
- 5-foot-wide concrete sidewalk proposed along north side of SR 82.
- SR 82 (Hendry County Line to Gator Slough) Final ROW requirements have been delivered. Construction scheduled for 2023.
- SR 82 (Gator Slough Lane to SR 29 Phase IV Plans were submitted on 8/7/18. Project is in final stages of design. Construction scheduled for 2019.
- 10’ asphalt trail proposed along south side of SR 82
- 5’ sidewalk proposed along north side of SR 82
- Present cost for 10-foot asphalt trail is approximately \$1,623,885.91, if constructed with both Collier SR 82 roadway segments 6 & 7
- Future cost for 10-foot asphalt trail is estimated to be \$ 3,871,452.54, if constructed in twenty years as a standard alone project.
- Difference is an estimated increased cost of \$2,247,566 to construct the trail in 20 years.
- Present cost for sidewalk will be \$825,817.15 with both Collier SR 82 roadway segments 6 & 7.
- Future cost for sidewalk is estimated to \$1,968,803.27 if constructed twenty years in future as a stand-alone project.
- Difference is an estimated increased cost of \$1,142,986.12 to construct the sidewalk in 20 years.
- Berm will be constructed to facilitate a future stand-alone project if the MPO votes to remove the sidewalk and trail improvements.

- Maintenance costs are estimated to be \$10,315.50 per year for Collier segments.
- Maintenance agreement must still be processed for the trail if it is included in the SR 82 project.

In response to Board questions, **Ms. Peters** clarified that the funds that would have gone towards constructing the bike/ped facilities would revert back to the state for use elsewhere and that Collier MPO's SU funds would be used to construct the project at some future date.

Commissioner McDaniel noted that item is on the agenda for discussion of removing the sidewalk and pathway due to his concern about the validity of the expenses. Based on the information provided by FDOT, he now saw the value of building the project while FDOT is there and not waiting until later.

10.C. FDOT – SR 29 from SR 82 to Hendry County Line

Mr. Vargas presented the PowerPoint "*FDOT – SR 29 from SR 82 to Hendry County Line*" highlighting:

- Existing roadway is centered within 200' Right-of-Way (R/W)
- Total length is 1.87 miles
- 41' to 71' of additional R/W needed
- New travel lanes will be constructed for southbound direction; Existing travel lanes will remain for northbound direction
- Roadway drainage will be captured in roadside swales
- Total project cost is \$13,941,000
- PD&E completed in May 2017
- Roadway design will be completed in May 2019
- ROW acquisition funding programmed for 2021
- Construction has been adopted, but not authorized yet. Funded in 2022.
- Public Meeting: October 11, 2018 from 6 pm to 8 pm at UF/IFAS Southwest Florida Research and Education Center

Commissioner McDaniel requested information on wildlife crossings that may be included in the project. **Mr. Vargas will research the information and will report back to Commissioner McDaniel.**

10.D. FDOT – SR 29 from I- 75 to Oil Well Road

Mr. Bateman presented the PowerPoint "*FDOT – SR 29 from I- 75 to Oil Well Road*" highlighting:

- Currently in PD&E phase which includes the preparation of all preliminary engineering and environmental documentation.
- 10.2 miles
- Emerging SIS facility
- Project is included in the MPO's 2040 LRTP and Transportation Improvement Program (TIP) as an SIS 5 year Plan and the SIS LRTP
- SR 29 is one of 4 designated Freight Mobility Corridors in Collier County
- Improving SR 29 from I-75 to Oil Well Road is the final piece of a unified regional approach that addresses the critical freight needs along all of SR 29
- Serves as a critical Evacuation Route
- 2017 Annual Average Daily Traffic (AADT) is 3,700; anticipated no-build 2045 AADT is 8,500; anticipated build 2045 is 11,400

- Significant growth is anticipated to occur north and west of the project
- Safety analysis and crash cost estimate were performed
- Going from a 2-lane undivided facility to a 4 lane divided facility would reduce overall crash rate by 35%
- Provides opportunities for greater wildlife protection.
- West side of the road is being leased to Panther Refuge. Would need to end the lease to build in the future.
- New wildlife crossing are being considered.
- PD&E will be underway for 3 years, expect approval in 2021.

11. Member Comments

Commissioner Taylor reported that on I-75 there is a significant number of fences that are still down due to hurricane Irma. *Mr. Nandam noted that there is a contract in place to have them fixed.*

Councilwoman Middelstaedt asked why the project on SR 82 wasn't staying within existing R/W. Commissioner McDaniel asked FDOT to work with Councilwoman Middelstaedt after the meeting to address her concern.

Commissioner Saunders questioned if there was any potential to have a northbound entrance ramp and a southbound exit ramp on Vanderbilt Beach Rd at I-75. This would help the delay that is currently occurring at the I-75 and Immokalee Rd. interchange.

Trinity Scott reported that this topic was brought up through the County's public involvement on the Pine Ridge Rd. Corridor study. County staff forward the information to FDOT for further consideration during their I-75 project development study.

Secretary Nandam noted that FDOT is starting a process to perform a project development study to expand I-75 within Collier and Lee counties. FDOT has taken the request from Collier County staff and will evaluate the potential need for the interchange at a high-level planning analysis. FDOT has been working on a system analysis for all the interchanges within Collier and Lee Counties that have not been looked at for improvements. The Immokalee/I-75 interchange has been identified as a location to pursue further analysis.

Commissioner Saunders suggested that this be placed as an item on an upcoming agenda for discussion.

Commissioner Solis noted that there were constraints in the past on the ability to do any type of interchange on Vanderbilt Beach Rd.

Trinity Scott responded by stating that the interchange at I- 75 and Vanderbilt Rd. was determined not to proceed forward based on the percentage of local traffic that would have been utilizing the interchange.

Commissioner Saunders made a motion to direct staff to have conversations with FDOT regarding a possible partial interchange at I- 75 and Vanderbilt and bring it back to the Board as an agenda item. Second by Commissioner McDaniel.

Commissioner Solis stated that the MPO process is a lengthy process. He has reservations about the proposed interchange concept and reiterated that there were constraints in the past that have kept this project from moving forward.

Motion carried unanimously.

Commissioner Fiala reported that she would like to hear from the advisory committee Chairs, especially from the BPAC and CAC. This would allow the Board to consider any recommendation or suggestions they may have. *Ms. McLaughlin stated that Staff would pass her comment on to both committee Chairs.*

Commissioner McDaniel would like staff to set up an agenda item regarding FDOT's overall process of prioritizing the road network for funding

12. Distribution Items

None.

13. Next Meeting Date

Regular Meeting – October 12, 2018 – 9:00 a.m. Board of County Commissioners Chambers

14. Adjourn

With no further comments Commissioner McDaniel adjourned the meeting at approximately 10:00 a.m.